SECRET // REL TO USA, FVEY



DEPARTMENT OF THE ARMY THIRD ARMY / UNITED STATES ARMY CENTRAL 1 GABRESKI DRIVE SHAW AIR FORCE BASE, SC 29152-5202

ACCG (RN 15-6b1)

MEMORANDUM FOR BG Lance G. Curtis, Deputy Commanding General – Operational Command Post (OCP), 1st Theater Sustainment Command, Camp Arifjan, Kuwait

SUBJECT: Appointment as Investigating Officer

- 1. (S//REL TO USA, FVEY) Appointment. You are hereby appointed as an Investigating Officer (IO) pursuant to Army Regulation (AR) 15-6 (Procedures for Administrative Investigations and Boards of Officers). Pursuant to this duty, you will conduct an investigation into the facts and circumstances surrounding the attack upon U.S. forces located at Hamid Karzai International Airport (HKIA), Kabul, Afghanistan on 26 August 2021. Prior to beginning your investigation, you must contact your legal advisor as directed in paragraph 4 below. This investigation is your primary duty and takes precedence over all other duties.
- (S//REL TO USA, FVEY) <u>Background</u>. On 26 August 2021, while U.S. forces were conducting a noncombatant evacuation operation (NEO) out of HKIA, there were purportedly multiple explosions in the vicinity of HKIA, which resulted in the deaths of thirteen Servicemembers.
- 3. (S//REL TO USA, FVEY) Scope. Your investigation will address the following matters:
 - a. (S//REL TO USA, FVEY) Actions before, during, and after the attack.
- b. (S//REL TO USA, FVEY) Force protection, specifically including pertinent issues associated with:
 - (1) (S//REL TO USA, FVEY) Force posture, and
 - (2) (S//REL TO USA, FVEY) Gate operations.
 - c. (S//REL TO USA, FVEY) Readiness.
 - d. (S//REL TO USA, FVEY) Leadership.
 - e. (S//REL TO USA, FVEY) Medical considerations.
 - f. (S//REL TO USA, FVEY) Chronology/timeline of events.

SECRET // REL TO USA, FVEY

ACCG (RN 15-6b1)

SUBJECT: Appointment as Investigating Officer

(U) <u>Legal Orientation</u>.

a. (U) Prior to beginning your investigation, you wi	Il receive a legal brie	efing from (b)(6)
(b)(3)130b, (b)(6)	, 1TSC OCF	. He may be
contacted at DSN: (b)(3)130b, (b)(6) or by email at	(b)(3)130b, (b)(6)	You may and
should obtain legal advice from your legal advisor free	quently throughout v	our investigation

- b. (U) You will consult with your legal advisor regarding all aspects of this investigation, including development of an investigative plan; determining whether witnesses need to be advised of their rights under the U.S. Constitution, Article 31 of the UCMJ, or based on their employment situation; and preparing findings and recommendations. You are directed to utilize and adhere to any templates provided by the legal advisor.
- c. (U) Should you determine in the context of your investigation that a Soldier's status has changed from favorable to unfavorable, as defined in AR 600-8-2, Suspension of Favorable Personnel Actions (Flag), you will coordinate with the appropriate officials to initiate the proper flag of said Soldier's personnel file.
- 5. (U) <u>Procedures</u>. No respondent has been designated in this matter. Accordingly, you will use procedures applicable to administrative investigations set forth in AR 15-6, chapters 3 and 4. Upon completion of this investigation, you will complete a report of investigation that is consistent with guidance provided in AR 15-6 and from your legal advisor. When completed, you will provide this report to the legal advisor, who will arrange for a legal review. This section provides specific procedures you will follow in conducting the investigation.
- a. (U) The purpose of an AR 15-6 investigation is to elicit facts. Such facts may be obtained from a number of sources, including witness statements and electronic and other documentary and real (e.g., physical) evidence. You will gather any documents, recordings, videos, or other products or objects that you consider relevant to ascertaining the facts and circumstances you are charged with investigating. Your legal advisor can assist in determining whether you should retain original documents/objects or whether copies, including facsimiles, photographs or videos of such documents/objects, will suffice. All relevant documents and witness statements will be included with your report and reflected on the index described below.
- b. (U) Witness statements will be reduced to writing on and sworn to utilizing the DA Form 2823, Sworn Statement. If witness statements are not taken on a DA Form 2823, you may need to provide such witness(es) with a Privacy Act statement before you solicit any information. If such an instance arises, you will contact your legal advisor for advice.

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SECRET // REL TO USA. FVEY

ACCG (RN 15-6b1)

SUBJECT: Appointment as Investigating Officer

- c. (U) Prior to questioning any Soldier whom you suspect of having committed a criminal offense, you must advise that person of his or her rights under Article 31 of the Uniform Code of Military Justice. Document your rights advisement and the individual's election of rights on DA Form 3881, Rights Warning Procedure/Waiver Certificate.
- d. (U) Likewise, civilians cannot be ordered to incriminate themselves. While the DA Form 3881 may also be used to advise civilians of their rights, should you believe that a civilian witness – who is also a Federal Government civilian employee – may have testimony or evidence that would incriminate themselves, you will contact your legal advisor before proceeding with any interview of said witness(es).
- e. (U) Your report should address all matters specified in paragraph 3, with reference to specific points of evidence, and should be thorough. Based on your findings, you may also make recommendations as to what changes, if any, are needed in terms of policy, procedures, resources, doctrine, training, and leadership to avoid incidents of this nature in the future, as well as recommendations consistent with the findings concerning other facts or circumstances your investigation revealed. Each recommendation will cite to the finding that supports it, and should comport with the guidance in AR 15-6.
 - f. (U) The completed report of your investigation will include:
 - (1) (U) This memorandum of appointment;
 - (2) (U) A completed DA Form 1574;
 - (3) (U) A memorandum for record with your findings and recommendations;
 - (4) (U) An index of exhibits;
 - (5) (U) All exhibits labeled in successive order; and
- (6) (U) Any copies of relevant investigations or other written products from sister services or foreign partners, as applicable.
- g. (U) If you discover other items of concern not previously known or described in this memorandum, you will make a reasonable inquiry into such items as will provide a clearer picture. If such items of concern appear to be completely unrelated, you will prepare a short, separate memo on the subject and forward to me, through the legal advisor, for consideration.
- h. (U) Additionally, you may request through your legal advisor the appointment of Assistant IOs, as necessary, to help question witnesses, take sworn statements, and otherwise work to gather evidence. I delegate the approval authority for Assistant IOs to the Staff Judge Advocate, United States Army Central (USARCENT).

3

SECRET // REL TO USA, FVEY

ACCG (RN 15-6b1)

SUBJECT: Appointment as Investigating Officer

6. (S//REL TO USA, FVEY) Suspense. The suspense date is 1 October 2021. Submit the full investigation, including evidence and associated documentation, to me, through the OSJA, USARCENT, no later than the suspense date. Any requests for extension concerning this investigation will be forwarded, through me, to the Commander, USCENTCOM, for approval. You will include any requests for extension, and any action (approval or disapproval) regarding those requests, in the report of investigation.

(b)(6)

RONALD P. CLARK Lieutenant General, USA Commanding

1



DEPARTMENT OF THE ARMY 3RD SUSTAINMENT COMMAND (EXPEDITIONARY) CAMP ARIFJAN, KUWAIT APO, AE 09366

ACTS-SCK-DO

20 September 2021

MEMORANDUM THRU LTG Ronald P. Clark, Commander, U.S. Army Central Command, Shaw Air Force Base, SC, 29152

MEMORANDUM FOR Gen. Kenneth McKenzie Jr., Commander, U.S. Central Command, 7115 South Boundary Boulevard, MacDill Air Force Base, FL 33621

SUBJECT: (S//REL USA, FVEY) Request for Extension of AR 15-6 Informal Investigation, Facts and Circumstances Surrounding the Attack at Abbey Gate, Hamid Karzai International Airport (HKIA) on 26 August 2021

- (S//REL USA, FVEY) BLUF: I respectfully request an extension to complete this investigation
 no later than 22 October 2021 in order to properly gather the appropriate documents, conduct
 personal interviews with appropriate witnesses across five countries, and properly address the
 scope and breadth of this request given the sensitive and classified nature of the matters
 involved.
- 2. (S//REL USA, FVEY) On the evening of 17 September 2021, I received the appointment memorandum. I was directed to complete my investigation no later than 1 October 2021, a two week suspense.
- 3. (S//REL USA, FVEY) Since my appointment, I have put together an investigative team, gathered initial facts, located relevant witnesses, and developed a plan to thoroughly address the matters set forth in the appointment order (enclosure 1). Planning and analysis has revealed additional time is required to ensure an investigation of such monumental importance to our nation, and military services, is done right.
- a. (S//REL USA, FVEY) <u>Units</u>. Personnel from multiple units, not counting partner nations, need to be interviewed as well as a number of individuals who have dispersed since 26 August. These include personnel from CENTCOM, 82d Airborne Division, USFOR-A/JSOTF-A, JTF-CR (51-5), 24th MEU, SPMAGTF, G Co 2-1BN, 3d Medical Command, Mortuary Affairs Team, and 8th POG (PsOps). In total, we anticipate well over fifty interviews. This list will likely change as the TASKORG is analyzed and new information is provided.
- b. (S//REL USA, FVEY) Locations. With the number of personnel and units across multiple services, a number of these units have re-deployed or have had elements directed to various locations including Kuwait (multiple installations, Qatar, Bahrain, Saudi Arabia, and the United States (CA and NC). Travel alone will take approximately eight out of the fourteen allotted days given the potential issues that arise with travel during heightened Covid-19 restrictions.
- c. (S//REL USA, FVEY) Investigation Integrity. I also would like the primary investigation team to conduct the majority of these interviews in person due to the sensitive nature of the incident, the need to interact with exhibits/pictures during the interview, and to ensure the integrity of the classified investigation. I also seek to avoid appointing additional investigating

SECRET//REL USA. FVEY

ACTS-SCK-DO

SUBJECT: (S//REL USA, FVEY) Request for Extension of AR 15-6 Informal Investigation, Facts and Circumstances Surrounding the Attack at Abbey Gate, Hamid Karzai International Airport (HKIA) on 26 August 2021

officers who do not have the depth and breadth of knowledge that will be developed by the team, or which may increase the potential for the investigation to be compromised.

4. (S//REL USA, FVEY) For the above reasons, I request an extension to complete my investigation no later than 22 October 2021.

(S//REL USA, FVEY) The point of contact	et for this memorandum is the	
(b)(3)130b, (b)(6)		legal advisor, at
3 Encls 1. Appointment Order, 17 September 2021 2. Proposed Investigative Calendar 2. Draft Investigative Plan	(b)(6) ANCE G. CURTIS Brigadier General, USA Investigating Officer	
Recommendation: Approval Disapproval		
	RONALD P. CLARK Lieutenant General, USA Commanding	l.
The request for extension is hereby:		
Approved		

KENNETH MCKENZIE JR. General, USMC Commanding

SECRET//REL USA, FVEY

From: (b)(3)130b, (b)(6) To: Subject: FW: [SECRET] ARCENT AR 15-6 Request for Extension (SECRET) Date: Wednesday, September 22, 2021 10:15:58 AM Classification: SECRET We don't think any paperwork is necessary. An email concurrence is fine for a 15-6 extension. v/r (b)(3)130b, (b)(6) USARMY CENTCOM CCJA (USA) Classified By: (b)(6)Derived From: USCENTCOM SCG, CCR 380-14, 12 April 2021. Declassify On: 2046-09-22 Classification: SECRET ----Original Message----USN CENTCOM CCJA (USA) From: (b)(6)Sent: Wednesday, September 22, 2021 9:13 AM To: USARMY CENTCOM CCJA (USA) (b)(6)(b)(3)130b, (b)(6) CENTCOM CCJA (USA) Cc: (b)(6)(b)(3)130b, (b)(6) USMC CENTCOM CCJA (b)(6)(USA) (b)(3)130b, (b)(6) Subject: FW: [SECRET] ARCENT AR 15-6 Request for Extension (SECRET) Classification: SECRET Classified By: USN CENTCOM CCJA (USA) (b)(6)Derived From: USCENTCOM SCG, CCR 380-14, 12 April 2021. Declassify On: 2046-09-22 Classification: SECRET ----Original Message----From: McKenzie, Kenneth F Jr Gen USMC CENTCOM CCCG (USA) Sent: Wednesday, September 22, 2021 6:01 AM To: Clark, Ronald P LTG USARMY USARCENT (USA) (b)(3)130b, (b)(6) Cc: Malloy, James Joseph VADM USN CENTCOM CCCG (USA) ; Frank, Patrick D MG USARMY CENTCOM CCCG (b)(3)130b, (b)(6) (USA) USN CENTCOM (b)(3)130b, (b)(6) (b)(6)CCJA (USA) ◀ (b)(3)130b, (b)(6) (b)(6)CIV CENTCOM CCJA (USA) ₹ (b)(3)130b, (b)(6)

Subject: RE: [SECRET] ARCENT AR 15-6 Request for Extension (SECRET)

Classification: SECRET

Approved -- paperwork will follow.

r/

M4

Classified By: McKenzie, Kenneth F Jr Gen USMC CENTCOM CCCG (USA)

Derived From: USCENTCOM SCG, CCR 380-14, 12 April 2021.

Declassify On: 2046-09-22 Classification: SECRET

----Original Message----

From: Clark, Ronald P LTG USARMY USARCENT (USA)

Sent: Tuesday, September 21, 2021 6:08 PM

To: McKenzie, Kenneth F Jr Gen USMC CENTCOM CCCG (USA)

(b)(3)130b, (b)(6)

Cc: Malloy, James Joseph VADM USN CENTCOM CCCG (USA)

(b)(3)130b, (b)(6) ; Frank, Patrick D MG USARMY CENTCOM CCCG
(USA) (b)(3)130b, (b)(6) ; (b)(6) USN CENTCOM
CCJA (USA) (b)(3)130b, (b)(6) ; (b)(6)
CIV CENTCOM CCJA (USA) (b)(3)130b, (b)(6)

Subject: ARCENT AR 15-6 Request for Extension (SECRET)

CLASSIFICATION: SECRET

Sir,

You will receive a request from BG Lance Curtis, our IO for the AR 15-6 investigation on Abby Gate for an extension from the original suspense of 1 October to NLT 22 October.

The extension provides the IO adequate time to collect documentation, interview and take sworn statements from leaders and witnesses across 5 countries, and to prepare his report with a legal review from our Command Judge Advocate.

I recommend approval of the request and stand by for your questions if any.

VR,

Ron

Patton's Own!

CLASSIFICATION: SECRET

SECRET//REL TO USA. FVEY



UNITED STATES MARINE CORPS

U.S. MARINE CORPS FORCES, CENTRAL COMMAND 7115 SOUTH BOUNDARY BOULEVARD MACDILL AIR FORCE BASE, FLORIDA 33621-5101

> 5800 SJA 17 Sep 21

From:	Commander, U.S.	Marine	Corps	Forces	Central C	ommand
To:	(b)(3)130b	, (b)(6)		1020762	2710/8041	USMCR

Subj: (S//REL TO USA, FVEY) INVESTIGATION INTO THE FACTS AND CIRCUMSTANCES

SURROUNDING THE ATTACK AT ABBEY GATE, HAMID KARZAI

INTERNATIONAL AIRPORT (HKIA) ON 26 AUGUST 2021

Ref: (a) Army Regulation 15-6

- (b) Deputy Commander, U.S. Central Command memo of 15 Sep 21
- (c) Commanding General, U.S. Army Central memo of 17 Sep 21
- (d) JAGINST 5800.7G (JAGMAN), Chapter II
- 1. (S//REL TO USA, FVEY) Per references (a) and (b) and by reference (c), Commanding General, U.S. Army Central has appointed Brigadier General Lance G. Curtis, U.S. Army, to conduct an investigation into the facts and circumstances surrounding the attack upon U.S. forces located at the Abbey Gate at HKIA, Kabul, Afghanistan on 26 August 2021. The investigation will be a holistic review of the facts and circumstances surrounding the attack, to include an in-depth examination of all relevant aspects which gave rise to the attack and the tactical-level actions of U.S. personnel, gate operations, force protection and posture, readiness, leadership, and all other actions before, during, and after the attack.
- 2. (S//REL TO USA, FVEY) Per references (a) and (d), this letter appoints you as an assistant investigating officer to assist Brigadier General Curtis and his investigative team with conducting the aforementioned investigation.
- 3. (S//REL TO USA, FVEY) Deputy Commander, U.S. Central Command has directed that this investigation be completed no later than 1 October 2021 unless granted additional time by Commander, U.S. Central Command. This appointment is your primary duty and remains as such until the investigation is complete.

4. (U) The point of contact for this matter is the	Staff Judge Advocate	(b)(3)130b, (b)(6)
(b)(3)130b, (b)(b)who can be reached at SVOIP	(b)(3)130b, (b)(6)	
	(LV0)400L (LV0)	
	(b)(3)130b, (b)(6)	

Copy to: MARCENT SJA ARCENT SJA

0062



DEPARTMENT OF THE ARMY HEADQUARTERS, 1ST THEATER SUSTAINMENT COMMAND OPERATIONAL COMMAND POST CAMP ARIFJAN, KUWAIT APO, AE 09366

ACTS-SJA		ī	2 October 202
	(b)(3)13	0b, (b)(6)	
MEMORANDUM FOR Force Base, SC 29152	(b)(3)130b, (b)(6)	U.S. Army Central	1 Gabreski Drive, Shaw Air
SUBJECT: (S//REL USA, Informal Investigation, Fac			pointment for AR 15-6 ttack at Abbey Gate, Hamid

Karzai International Airport (HKIA) on 26 August 2021

1. (S//REL USA, FVEY) BLUF: I respectfully request you appoint two additional investigating

officers (IOs) to assist with interviewing and transcribing statements for the interviews to be

conducted from 2 - 22 October 2021.

2. (S//REL USA, FVEY) Pursuant to para 5.h. of the ARCENT appointment memo, you have the ability to appoint additional investigators to assist with the above referenced investigation. After the initial phase of interviews for the witnesses in the CENTCOM AOR, it was determined that the current team is inadequate to both interview and transcribe the number of remaining witnesses in the allotted time. Therefore, the appointed IO, BG Lance Curtis, identified the following individuals to assist as additional IOs:

а	(b)(3)130b, (b)(6)	
b	(b)(3)130b, (b)(6)	
3. (S//REL	USA, FVEY) The point of (b)(3)130b, (b)(6)	f contact for this memorandum is BG Lance Curtis at or the undersigned at (b)(6) and
((b)(3)130b, (b)(6)	
		(b)(3)130b, (b)(6)

0063

SECRET//REL TO USA, FVEY



UNITED STATES MARINE CORPS

U.S. MARINE CORPS FORCES, CENTRAL COMMAND 7115 SOUTH BOUNDARY BOULEVARD MACDILL AIR FORCE BASE, FLORIDA 33621-5101

From: Commander, U.S. Marine Corps Forces Central Command

5800 SJA 21 Sep 21

To:	(b)(3)130b, (b)(6)	1248108700/1302 USMC
Subj:	(S//REL TO USA, FVEY) INVESTIG SURROUNDING THE ATTACK AT INTERNATIONAL AIRPORT (HKIA	TO THE PARTY OF TH
Ref:	 (a) Army Regulation 15-6 (b) Deputy Commander, U.S. Central (c) Commanding General, U.S. Army (d) JAGINST 5800.7G (JAGMAN), C 	Central memo of 17 Sep 21
U.S. inves Abbe revie all re opera	Army Central has appointed Brigadier G tigation into the facts and circumstances y Gate at HKIA, Kabul, Afghanistan on w of the facts and circumstances surroun levant aspects which gave rise to the atta	(a) and (b) and by reference (c), Commanding General, deneral Lance G. Curtis, U.S. Army, to conduct an surrounding the attack upon U.S. forces located at the 26 August 2021. The investigation will be a holistic ading the attack, to include an in-depth examination of ack and the tactical-level actions of U.S. personnel, gate iness, leadership, and all other actions before, during,
		(a) and (d), this letter appoints you as an assistant all Curtis and his investigative team with conducting the

4. (U) The point of contact for this matter is the Staff Judge Advocate, (b)(3)130b, (b)(6)

(b)(3)130b, (b)(6)

(b)(3)130b, (b)(6)

3. (S//REL TO USA, FVEY) Deputy Commander, U.S. Central Command has directed that this

Commander, U.S. Central Command. This appointment is your primary duty and remains as such

investigation be completed no later than 1 October 2021 unless granted additional time by

Copy to: MARCENT SJA ARCENT SJA

aforementioned investigation.

until the investigation is complete.

SECRET // REL TO USA, FVEY



DEPARTMENT OF THE ARMY THIRD ARMY / UNITED STATES ARMY CENTRAL 1 GABRESKI DRIVE SHAW AIR FORCE BASE, SC 29152 2022

ACCG (RN 15-6b1)

SEP 2 1 2021

MEMORANDUM FOR BG Lance G. Curtis, Deputy Commanding General – Operational Command Post (OCP), 1st Theater Sustainment Command, Camp Arifjan, Kuwait

SUBJECT: Appointment of Assistant Investigating Officers

- 1. (S//REL TO USA, FVEY) Appointment. The below-named individuals are hereby appointed as Assistant Investigating Officers (IO) to BG Lance G. Curtis, pursuant to Army Regulation (AR) 15-6 (*Procedures for Administrative Investigations and Boards of Officers*) and the original IO appointment memorandum dated 17 September 2021. The original appointment directed BG Curtis to conduct an investigation into the facts and circumstances of the 26 August 2021 attack on the Abbey Gate to Hamid Karzai International Airport (HKIA), Kabul, Afghanistan.
- 2. (U) <u>Process and Procedure</u>. Assistant IOs are appointed under the provision of AR 15-6, para. 2-3.c, "to provide special technical knowledge, or to assist the appointed IO with conducting interviews and performing other investigative tasks." The below named IOs will work for and with BG Curtis, and they will follow all guidance given in the 17 September 2021 appointment memorandum:

a.	(U)	(b)(3)130b,	(b)(6) (USMC), Marine Coordination Element – Qatar(MCEQ)
	U.S.	. Marine Corps I	Forces Central Command (MARCENT);
b.	(U)	(b)(3)130b, (b)(6	MCEQ, MARCENT;
C.	(U)	(b)(3)130b, (b)(6)	3d Expeditionary Sustainment Command (3ESC), Kuwait;
d.	(U)	(b)(3)130b, (b)(6)	3ESC, Kuwait; and
e.	(U)	(b)(3)130b, (b)(6)	3ESC, Kuwait.

3. (U) The point of contact for this memorandum is the USARCENT SJA, (b)(3)130b, (b)(6)

(b)(3)130b, (b)(6) (b)(6) or SVOIP at (b)(6)

(b)(6)

RONALD P. CLARK Lieutenant General, USA Commanding

#SECRET/REL TO USA FVEY DEPARTMENT OF THE ARMY

A TO THE OTHER PROPERTY.

DEPARTMENT OF THE ARMY

1ST THEATER SUSTAINMENT COMMAND
OPERATIONAL COMMAND POST
CAMP ARIFJAN, KUWAIT
APO AE 09366

ACTS-SCK-DC 21 October 2021

MEMORANDUM FOR, LTG Ronald Clark, 3d Army/ United States Army Central, 1 Gabreski Dr., Shaw Air Force Base, South Carolina 29152

DATE (2021)	ACTIVITY	Location
16 Sep (1655L)	Legal advisor verbally informs Investigating Officer ("IO") of the investigation and provides CENTCOM Order	
16 Sep (1850L)	Legal advisor meets with IO and discusses the scope of the investigation and impending appointment order from US ARCENT. Assistant IOs are discussed and an assistant IO is identified and read in (b)(3)130b, (b)(6) Command Judge Advocate, 3d ESC)	
16 Sep (1945 – 2200)	Legal advisor and Asst IO develop initial investigation plan and identify units/points of contact to coordinate to obtain materials	
17 Sep (0057L)	US ARCENT coordinates with MARCENT SJA to have USMC subject matter expert on the investigative team.	
17 Sep (1733 – 1808L)	Legal advisor receives the US ARCENT appointment orders and provides copies to all identified IOs.	(b)(1)1.4a
17 Sep (1808 – 2000L)	Legal advisor and assistant IO develop draft investigative plan (5 initial chapters with multiple subparts)	
17 Sep	(b)(3)130b, (b)(6) (USMC) formally appointed as assistant IO	
18 Sep (1900- 2000L)	Legal Advisor emails ARCENT SJA requesting additional IOs and giving status update	
18 Sept (2000- 2100L)	Asst IO, (b)(3)130b, (b)(6) assigned, makes group communication page.	
20 Sep (0700- 0800)	Draft Timeline for Investigation produced based on initial witness location. Intratheater travel coordinated.	

20 Sep	Legal advisor notifies ARCENT OSJA about additional	
(1040L)	IO ((b)(3)130b, (b)(6) and sends email on extension request	
21 Sep	MARCENT appoints (b)(3)130b, (b)(6) as Asst IO and	
(1500-	forwards to ARCENT	
1630)		
22 Sep	USFOR-A FWD (b)(6) Interview	
22 Sep	TF MEQ()(3)130b, (b)(n)terview	
23 Sep	Travel to Naval Support Activity (NSA) Bahrain	
24 Sep	JTF-CR (b)(6) Interview	
24 Sep	JTF-CR (b)(6)	
24 Sep	JTF-CR (b)(6) Interview	
24 Sep	JTF-CR CG Interview	
24 Sep	JTF-CR _b (3)130b, (binterview	
25 Sep	Consolidation of all photographs and products received	
	from JTF-CR.	
25 Sep	Travel to (b)(1)1.4a	
26 Sep	Transcripts completed. Coordinated with future	
	locations for lodging, vehicles, and work spaces. Begin	
	work on findings and enclosures.	
27 Sep	USFOR-A FWD 130b Interview	(b)(1)1.4a
27 Sep	USFOR-A FWD (b)(3)130b, (b)(6) Interview	
28 Sep	USFOR-A FWD Embassy 3)130b, (b)(6)	
28 Sep	USFOR-A FWD (b)(6)	
28 Sep	Collection of all enclosures and products from USFOR-A FWD.	
29 Sep	Travel to (b)(1)1.4a	
	(b)(1)1.4a	
29 Sep	Acquired lodging and workspaces. Established	
	communications and finished transcriptions from	
	(b)(1)1.44 Continue to develop findings and enclosures.	
30 Sep	2/1 Battalion (b)(3)130b, (b)(6) Interview	
30 Sep	2/1 Battalion (b)(3)130b, (b)(4)nterview	
30 Sep	2/1 Bth(1)130b, traterview	
30 Sep	2/1 E Co (b)(3)130b, (b)(6) Interview	
30 Sep	2/1 E Co (3)130b, (b)noterview	
30 Sep	2/1 E Co 4th Platoon (b)(3)130b, (b)(6) Interview	
01 Oct	2/1 E Co Platoon (b)(3)130b, (b)(6) Group Interview	
01 Oct	2/1 E Co Platoon(b)(3)130b, (b)(6)Group Interview	
01 Oct	2/1 E Co Squad (3)130b, (b) Group Interview	
01 Oct	2/1 (b)(6) Group Interview	
01 Oct	2/1 E Co (b)(6) Group Interview	

ACTS-DC

01 Oct 2/1 E Co (b)(3)130b, (b)(6)	
01 Oct 2/1 (b)(3)130b, (b)(6) Interview 02 Oct Collection of all enclosures and products received from	
02 Oct Collection of all enclosures and products received from	[]
	1 1
2/1 at (b)(1)1.4a	
02 Oct Travel to (b)(1)1.4a	
(4)(4)(4)	(b)(1)1.4a
03 Oct Completion of transcripts from 2/1. (b)(3)130b, (b)(6) and	
(b)(3)130b, (b)(6) physically join the	
investigative team. Continue to develop findings and	
enclosures.	
03 Oct Mortuary Affairs Team Interview	
Wortdary Allans Team Interview	
03 Oct Travel to Camp Pendleton, California Cam	np Pendleton
· · · · · · · · · · · · · · · · · · ·	fornia
	np Pendleton
	fornia
· · · · · · · · · · · · · · · · · · ·	np Pendleton
	fornia
Continue to develop findings and enclosures.	
	np Pendleton
	fornia
06 Oct 2/1 G Co (b)(3)130b, (b)(6) Interview Part 1 Cam	np Pendleton
Calif	fornia
06 Oct 2/1 F Co (3)130b, (blotterview Cam	np Pendleton
	fornia
06 Oct 2/1 Flow 130b Interview Cam	np Pendleton
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	fornia
	np Pendleton
	fornia
	np Pendleton
Calif	fornia

ACTS-DC

07 Oct	2/1 G Co Marines, (b)(3)130b, (b)(6) Group Interview	Camp Pendleton
		California
07 Oct	2/1 G Co (b)(3)130b, (b)(6) Interview	Camp Pendleton
		California
07 Oct	2/1 G Co Group Interview	Camp Pendleton
		California
08 Oct	2/1 G Co (b)(3)130b, (b)(6) Interview Part 2	Camp Pendleton
		California
08 Oct	2/1 G Company (b)(3)130b, (b)(6) Group Interview	Camp Pendleton
		California
08 Oct	2/(b (3)130b, (b) tayterview	Camp Pendleton
		California
08 Oct	2/1 G Co (b)(6)	Camp Pendleton
		California
08 Oct	Collection of all enclosures and products received from	Camp Pendleton
	2/1 at Camp Pendleton.	California
09 Oct	Travel to Fort Bragg, North Carolina	Fort Bragg,
		North Carolina
10 Oct	Work on transcripts from Camp Pendleton. Continue to	Fort Bragg,
	develop findings and enclosures.	North Carolina
11 Oct	Work on transcripts from Camp Pendleton. Continue to	Fort Bragg,
	develop findings and enclosures.	North Carolina
11 Oct	Travel to Camp Lejeune, North Carolina	Camp Lejeune,
		North Carolina
12 Oct	MEU (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina
12 Oct	CLB (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina
12 Oct	(b)(6) Interview	Camp Lejeune,
		North Carolina
12 Oct	BLT 1-8, (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina
13 Oct	1/8 (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina
13 Oct	MEU (b)(6) Interview	Camp Lejeune,
		North Carolina
13 Oct	MEU (b)(3)130b, (b)(6) nterview	Camp Lejeune,
		North Carolina
13 Oct	MEU (b)(6) Interview	Camp Lejeune,
		North Carolina
13 Oct	MEU (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina

13 Oct	MEU (b)(3)130b, (b)(6) Interview	Camp Lejeune,
		North Carolina
14 Oct	Progress brief to LTG Clark	Camp Lejeune,
		North Carolina
14 Oct	Collection of all enclosures and products received from	Camp Lejeune,
	the MEU. Work on transcripts from Camp Lejeune.	North Carolina
	Continue to develop findings and enclosures.	
15 Oct	1/82 IBCT (b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
15 Oct	2/501 (b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
15 Oct	B Co (b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
15 Oct	82nd Airborne Div (b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
18 Oct	3 BDE (b)(3)130b, (b)(6) Interview	Fort Bragg,
	(5)(0)1005, (5)(0)	North Carolina
		(SVTC)
18 Oct	(b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
		(SVTC)
18 Oct	(b)(3)130b, (b)(6) USFOR-A Interview	Fort Bragg,
		North Carolina
		(SVOIP)
18 Oct	(b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
18 Oct	(b)(3)130b, (b)(6) 82nd ABN DIV Interview	Fort Bragg,
		North Carolina
18 Oct	82nd Airborne (b)(3)130b, (b)(6) Interview	Fort Bragg,
	NAT NAT	North Carolina
19 Oct	TF Med (b)(3)130b, (b)(6) Interview	Fort Bragg,
		North Carolina
		(SVOIP)
19 Oct	(b)(6) Interview	Fort Bragg,
		North Carolina
		(DSN)
19 Oct	USEMB Kabul Consular General Interview	Fort Bragg,
		North Carolina
		(SVTC)
19 Oct	82nd Airborne(B)130b, Unterview	Fort Bragg,
	N. C.	North Carolina
19 Oct	Collection of all enclosures and products received at	Fort Bragg,
	Fort Bragg. Complete all transcripts. Develop findings	North Carolina
	and enclosures.	
	•	•

ACTS-DC

SUBJECT: Chronology for Investigation: Factual Summary of attack on U.S. Forces at Hamid Karzai International Airport (HKIA).

20 Oct	Rough Draft of findings complete. Review, edit, and prepare for submission.	Fort Bragg, North Carolina
21 Oct	Review, edit, and prepare for submission.	Fort Bragg, North Carolina
22 Oct	Review, edit, and prepare for submission.	Fort Bragg, North Carolina
22 Oct	Investigation submitted to ARCENT.	Fort Bragg, North Carolina

2. The point of contact is	(b)(3)130b, (b)(6)	at DSN:	(b)(6)	or email:
(b)(3)130b, (b)(6)				

LANCE G. CURTIS Brigadier General, USA Investigating Officer

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DEPARTMENT OF THE ARMY 3RD EXPEDITIONARY SUSTAINMENT COMMAND CAMP ARIFJAN, KUWAIT APO, AE 09366

ACTS-SCK-DO 22 October 2021

MEMORANDUM FOR RECORD

SUBJECT: Terms of Reference for Findings and Recommendation – Attack Against U.S. Forces Conducting NEO at Hamid Karzai International Airport on 26 August 2021

- 1. The purpose of this memorandum is to consolidate the Terms of Reference for acronyms used in the Findings and Recommendation Attack Against U.S. Forces Conducting NEO at Hamid Karzai International Airport on 26 August 2021.
- 2. The Terms of Reference as used in the Findings and Recommendation are as follows:

Term	Definition
1/8	1st Battalion, 8th Marine Regiment
2/1	2nd Battalion, 1st Marine Regiment
2 PARA	2nd Battalion, Parachute Regiment (UK)
3/10	3rd Brigade, 10th Mountain Division
AELT	Aeromedical Evacuation Liaison Team
AMCIT	American Citizen
ANDSF	Afghan National Defense and Security Forces
AOR	Area of Responsibility
APOD	Aerial Port of Debarkation
APOE	Aerial Port of Embarkation
BEC	Baghdad Embassy Compound
BLT	Battalion Landing Team
CASEVAC	Casualty Evacuation
CCP	Casualty Collection Point
CE	Command Element
CENTCOM	United States Central Command
CLB	Combat Logistics Battalion
CLD	Combat Logistics Detachment
COCOM	Combatant Command
COMREL	Command Relationship
CONUS	Continental United States
CT	Computed Tomography (Scan)
DAP	Diplomatic Assurance Platform
DoS	Department of State
DRE	Deployment Readiness Exercise
ECP	Entry Control Point

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SUBJECT: Terms of Reference for Findings and Recommendation – Attack Against U.S. Forces Conducting NEO at Hamid Karzai International Airport on 26 August 2021

ER Emergency Room FLA Field Litter Ambulance FRSD Forward Resuscitative Surgical Detachment FRST Forward Resuscitative Surgical Team GCE Ground Combat Element HKIA Hamid Karzai International Airport HQ Headquarters IAW In accordance with IBCT Infantry Brigade Combat Team ICC International Coordination Cell ICU Intensive Care Unit IED Improvised Explosive Device IIT Infantry Immersion Trainer JOC Joint Operations Center JRTC Joint Readiness Training Center JS Joint Staff JSOTF-A Joint Special Operations Task Force-Afghanistan JTE Joint Task Force JTF-CR Joint Task Force-Crisis Response KIA Killed in Action LNO Liaison Officer LPD Leader Professional Development LPR Lawful Permanent Resident MARCENT Marine Corps Forces Central Command MASCAL Mass Casualty MEB Marine Expeditionary Brigade MEDROE Medical Rules of Engagement MET Mission Essential Task MEU Marine Expeditionary Unit MFR Memorandum for Record MNCC Multi-National Coordination Cell MTF Military Treatment Facility MWSD Marine Wing Support Detachment NCO Noncommissioned Officer NEO Noncombatant Evacuation Operations NSOCC-A NATO Special Operations Component Command-Afghanistan NSU National Strike Unit OGA Other Governmental Agency	EOD	Explosive Ordnance Disposal
FLA Field Litter Ambulance FRSD Forward Resuscitative Surgical Detachment FRST Forward Resuscitative Surgical Team GCE Ground Combat Element HKIA Hamid Karzai International Airport HQ Headquarters IAW In accordance with IBCT Infantry Brigade Combat Team ICC International Coordination Cell ICU Intensive Care Unit IED Improvised Explosive Device IIT Infantry Immersion Trainer JOC Joint Operations Center JRTC Joint Readiness Training Center JS Joint Staff JSOTF-A Joint Special Operations Task Force-Afghanistan JTE Joint Tactical Exfiltration JTF Joint Task Force JTF-CR Joint Task Force-Crisis Response KIA Killed in Action LNO Liaison Officer LPD Leader Professional Development LPR Lawful Permanent Resident MARCENT Marine Corps Forces Central Command MASCAL Mass Casualty MEB Marine Expeditionary Brigade MEDROE Medical Rules of Engagement MET Mission Essential Task MEU Marine Expeditionary Unit MFR Memorandum for Record MNCC Multi-National Coordination Cell MTF Military Treatment Facility MWSD Marine Wing Support Detachment NCO Noncommissioned Officer NEO Noncommissioned Officer NSOCC-A NATO Special Operations Component Command-Afghanistan NSU National Strike Unit		
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Afghanistan NSU National Strike Unit	NEO	Noncombatant Evacuation Operations
NSU National Strike Unit	NSOCC-A	NATO Special Operations Component Command-
		Afghanistan
OGA Other Governmental Agency	NSU	
	OGA	Other Governmental Agency

2 SECRET//REL USA FVEY

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SUBJECT: Terms of Reference for Findings and Recommendation – Attack Against U.S. Forces Conducting NEO at Hamid Karzai International Airport on 26 August 2021

OPT	Operation Planning Team
OR	Operating Room
PDSS	Pre-Deployment Site Survey
PIR	Parachute Infantry Regiment
PJ	Air Force Pararescue
RIP	Relief in Place
ROC	Rehearsal of Concept
ROE	Rules of Engagement
Role I-E	Role I Enhanced
SIV	Special Immigrant Visa
SOST	Special Operations Surgical Team
SPMAGTF	Special Purpose Marine Air Ground Task Force
SVIED	Suicide Vest Improvised Explosive Device
TAC	Tactical Command Post
TBI	Traumatic Brain Injury
TF	Task Force
TF MED	Task Force Medical
TOA	Transfer of Authority
TTX	Table Top Exercise
USFOR-A FWD	U.S. Forces-Afghanistan Forward
VBIED	Vehicle-Borne Improvised Explosive Device
XO	Executive Officer

5. The point of contact for this r	nemorandum is the undersigned at	(b)(6)	and
(b)(3)130b, (b)(6)			_

(b)(3)130b, (b)(6)

Enclosure 6 - Exhibit List

- 1. JTF-CR After Action Review Presentation, 17 SEP 2021
- JTF-CR After Action Review Planning and Execution Timeline, 17 SEP 2021
- JTF-CR Retrograde Plan, 26 AUG 2021
- 4. JTF-CR Surgeon Cell MEDCOP, 27 AUG 2021
- SPMAGTF-CR-CC EOD Blast Analysis, 26-27 AUG 2021
- 6. 2/1 Marines Task Organization
- 7. USCENTCOM FRAGO 31-002 to OPORD 31 MOD 001 (Joint Forcible Entry), 16 AUG 2021
- 8. USCENTCOM Noncombatant Evacuation Operations Withdrawal Plan, 21 AUG 2021
- 9. USCENTCOM FRAGO 31-003 to OPORD 31 MOD 001 (Withdraw), 20 AUG 2021
- 10. USCENTCOM Task Organization, No Date (v6.3)
- USCENTCOM Commander Email, Task Organization, 17 AUG 2021
- 12. XVIII ABC Outload Brief, 17 AUG 2021
- 13. MFR, USFOR-A FWD J2, J3, SJA Interview, 22 SEP 2021
- 14. MFR, TF MED (b)(6) Interview, 22 SEP 2021
- 15. MFR, JTF-CR (b)(6) Interview, 23 SEP 2021
- 16. MFR, JTF-CR (b)(6) | 24 SEP 2021
- 17. MFR, JTF-CR (b)(6) Interview, 24 SEP 2021
- 18. MFR, JTF-CR (b)(6) Interview, 24 SEP 2021
- 19. MFR, JTF-CR (b)(6) Interview, 24 SEP 2021
- 20. MFR, USFOR-A FWD (b)(6) Interview, 27 SEP 2021
- 21. MFR, USFOR-A FWD (b)(6) Interview, 27 SEP 2021
- 22. MFR, USFOR-A FWD Embassy (b)(6) Interview, 28 SEP 2021
- 23. MFR, USFOR-A FWD (b)(6) Interview, 28 SEP 2021
- 24. USFOR-A FWD Timeline of Key Events
- USFOR-A FWD HKIA Security Assessment, 29 JUL 2021
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DEPARTMENT OF THE ARMY 3RD EXPEDITIONARY SUSTAINMENT COMMAND CAMP ARIFJAN, KUWAIT APO, AE 09366

ACTS-SCK-DO

22 October 2021

MEMORANDUM FOR LTG Ronald P. Clark, Commander, Third Army/U.S. Army Central, Shaw Air Force Base, SC

SUBJECT: Enclosure 7 – Executive Summary for Findings and Recommendations – Attack Against U.S. Forces Conducting Non-combatant Evacuation Operations (NEO) at Hamid Karzai International Airport (HKIA) on 26 August 2021

1. <u>Purpose</u>: This memorandum serves as the executive summary of the findings and recommendations for the investigation into the attack against U.S. Forces conducting NEO at Hamid Karzai International Airport on 26 August 2021.

2. Findings.

a. Task Organization.

- (1) U.S. Central Command (CENTCOM) designated the United States Forces Afghanistan Forward (USFOR-A FWD), commanded by RADM Peter Vasely, as the overall military command for NEO in support of the U.S. Embassy, Kabul. Beginning with its activation in May 2021, Joint Task Force-Crisis Response (JTF-CR), commanded by BGen Farrell Sullivan, was under tactical control (TACON) of USFOR-A FWD for NEO planning, and eventually for NEO execution in August 2021. All forces at HKIA were subordinate to JTF-CR for execution of NEO activities until 17 August. On 18 August, Gen McKenzie published an adjusted task organization accounting for the arrival of the 82nd Airborne Division Tactical Command Post (TAC), Commanded by MG Christopher Donahue, with 1/82 Infantry Brigade Combat Team (IBCT) as a subordinate unit within his Command. This adjusted task organization made all Marine forces TACON to the JTF-CR. 2/1 Marines, from CENTCOM's Special Purpose Marine Air Ground Task Force (SPMAGTF), would be further TACON to the 24th Marine Expeditionary Unit (MEU). JTF-CR was TACON to the 82nd Airborne Division TAC, and the 82nd Airborne Division was TACON to USFOR-A FWD (see embedded task organization diagram).
- (2) Leaders on the ground adjusted the task organization. 2/1 Marines maintained a direct reporting relationship with the JTF-CR and a limited TACON relationship with 24th MEU. The JTF-CR was TACON to the USFOR-A FWD Commander for executing NEO and only coordinated with the 82nd Airborne Division TAC.

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b. Key Facts.

- (1) From 14-17 August, elements of the 24th MEU, to include the Command Element (CE), the Battalion Landing Team (BLT), 1/8 Marines, and Combat Logistics Battalion (CLB) 24 arrived at HKIA. Simultaneously, 2/1 Marines of the SPMAGTF and the 1/82 IBCT arrived at HKIA. During the hours of darkness on 16 August, Afghan civilians rushed the airfield, forcing the limited combat power to focus on securing the runway to enable continued air operations. U.S. Forces, with assistance from Taliban and Afghan National Strike Unit (NSU) forces, secured the airfield by 17 August. Also on 17 August, 1/8 Marines opened East and North Gates to begin screening evacuees, and CLB-24 began Evacuation Control Center operations (ECC) to process and manifest evacuees for departure. On 19 August, 2/1 Marines opened Abbey Gate.
- (2) The 82nd Airborne Division TAC arrived on 19 August, and assumed responsibility for airfield security, although the MEU retained responsibility for the perimeter in vicinity of North, East, and Abbey Gates and the East side of the airfield. 1/82 IBCT secured the North, West, and South sides of HKIA. JTF-CR retained responsibility for NEO, specifically ECC and gate operations in the MEU sector of HKIA.

(3) Operations at Abbey Gate began on 19 August with a daylight attempt to
screen for eligible evacuees. The size and aggressiveness of the crowd overwhelmed
Golf and Fox Company, 2/1 Marines so they shut the gate. In the period of darkness on
20 August, Golf Company, (b)(3) 10 U.S.C. 130b, (b)(6) with Fox Company (-) in
support, pushed the crowds back to the entrance road by the Barron Hotel. Engineer
assets from 24th MEU emplaced shipping containers past the entrance road,
establishing the "Chevron" obstacle south of Abbey Gate. Over the next several days,
Echo Company, Golf Company, and Fox Company (-), 2/1 Marines established gate
operations for crowd control, screening, searching, and movement through Abbey Gate.
The layout of Abbey Gate allowed for standoff and control not present at other gates.
The Chevron, controlled by the Taliban, was at the south end of Abbey Gate. The area
between the Chevron and the outer gate was the outer corridor. 2/1 Marines conducted
crowd control at the canal (generally running east/west), screening through the
Chevron, and operating a holding area for potential evacuees in the vehicle lanes of the
outer corridor. Two electronic countermeasure devices were employed in the outer
corridor. There was a security tower at the outer gate, occupied by a sniper team, 2/1
Marines, who provided overwatch of gate operations. The area inside the outer gate,
known as the inner corridor, was where Marines conducted searches, established a
casualty collection point (CCP), and the Department of State (DoS) conducted
document screening. The gate to the north of the inner corridor, closest to the airfield,
was known as inner gate. The SPMAGTF Shock Trauma Platoon (STP), operating in
direct support of 2/1 Marines, established their Role I facility between Abbey Gate and
East Gate.

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- (4) From 19-25 August, Abbey Gate was open continuously for processing evacuees, with the exception of some pauses (20-22 August), due to a lack of capacity at intermediate staging bases throughout the AOR. East and North Gates proved untenable due to gate infrastructure, aggressiveness of crowds, and risk of attack to an exposed force, and both gates were closed by 25 August. During this period, U.K. Forces (specifically 2nd Battalion, Parachute Regiment (2 PARA)), were executing their own NEO from the Barron Hotel, south of Abbey Gate. Threat streams varied from vehicle borne improvised explosive devices (VBIED) and suicide vest (SVIED) attacks, to threats of evacuees detonating explosives aboard aircraft. The 82nd Airborne Division began planning the Joint Tactical Exfiltration (JTE), demilitarization of equipment, and retrograde of U.S. Forces and equipment. By 22 August, the 82nd Airborne Division was screening evacuees at South and West Gates.
- (5) Threat reporting for 26 August warned of a potential SVIED against an HKIA gate, but specifics were similar to other threat streams. In response to the threat reporting, 2/1 Marines at Abbey Gate adjusted their force posture, similar to previous threats, consolidated medical personnel and equipment at their CCP within the inner corridor, and staged a STP Enroute Care Team near the inner gate. Crowds at Abbey Gate grew in size and desperation on 25 and 26 August. The gate was scheduled to close on 25 August, but U.K. Forces had not completed operations at the Barron Hotel. Closure timelines changed multiple times throughout 25-26 August. U.S. and U.K. leaders agreed to keep Abbey Gate open until the morning of 27 August, at which time U.K. Forces planned to complete their passage of friendly lines. With Abbey Gate's closure delayed, 2/1 Marines continued to screen potential evacuees on 26 August. The desperation and aggressiveness of the crowd forced Golf Company, 2/1 Marines to surge to the base of the sniper tower (near the outer gate) to ensure the large, unruly crowd did not breach the gate. At 1736 local time, a suicide bomber detonated a person borne improvised explosive device (PBIED) directly across from a large group of Marines posting security at the base of the sniper tower. The attack killed 13 Service Members, and initially wounded 27 others, resulting in the medical evacuation of 19 Service Members from HKIA.
- (6) The Marines' reaction to the attack at Abbey Gate was professional. Immediately following the attack, Marines established security in vicinity of the outer gate, and some Marines reported receiving and returning fire. Service Members transported all casualties from the outer corridor to the CCP in the inner corridor within 15-20 minutes of the attack. All casualties were triaged and transported to the Role II-Enhanced (Role II-E) on North HKIA within an hour. After completion of the casualty evacuation, Echo Company, 2/1 assumed control of Abbey Gate and closed the outer gate, while U.K. and Taliban forces controlled the outer corridor. At 0500 on 27 August, Bravo Company, 2-501 Parachute Infantry Regiment (PIR) relieved Echo Company, 2/1

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Marines. Upon concluding their operations at Barron Hotel at approximately 0700, U.K. Forces passed through Abbey Gate. On 29 August, 2/1 Marines departed HKIA for Kuwait and Saudi Arabia. The 82nd Airborne Division completed the JTE, demilitarization of equipment, and retrograde of U.S. Forces and equipment, and fully departed HKIA at 0002 local time on 31 August.

c. Key Findings.

- (1) The task organization worked. This was in large part due to pre-existing or quickly forged relationships among leaders at the highest echelons and adaptability at the lower echelons. The Commanders of USFOR-A FWD, 82nd Airborne Division, and JTF-CR met daily to de-conflict and synchronize efforts to secure the airfield and process evacuees. The relationship developed between the USFOR-A FWD Commander and JTF-CR Commander during the NEO, and the prior relationship between the USFOR-A FWD Commander and the 82nd Airborne Division Commander, were key to ensuring a unity of effort to execute the NEO and JTE. The evidence clearly shows the exercise of engaged leadership to overcome the challenges presented by a dynamic environment and to evacuate as many at-risk Afghan civilians as possible.
- (2) By 25 August, Abbey Gate was the main effort for gate operations at HKIA. The terrain and infrastructure at East and North Gates, coupled with threats to force and large, unruly crowds, made these gates untenable for evacuation operations. Both gates were effectively closed between 20-25 August. The West and South Gates were still operational and used for coordinated arrivals and openings. The decreased access to entry control points at HKIA forced DoS and Partner Nations to direct most small groups and individual evacuees to Abbey Gate. The structure of Abbey Gate provided some standoff from crowds due to the natural barrier created by the canal and a reduced VBIED threat because of the Chevron. The gate had effective overwatch positions and the Taliban were screening the main approach. Over time, crowds bypassed Taliban checkpoints to get to the canal and seek access to HKIA.
- (3) There was no complex attack; it was a single suicide bomber not accompanied by enemy small arms fire. No U.S. or U.K. Forces reported a second explosion in vicinity of Abbey Gate. Although some Marines reported receiving fire, and several Marines returned fire, the evidence does not support the Marines were engaged by enemy small arms fire or returned fire that harmed civilians or Service Members. The Marines were suffering from concussion symptoms and traumatic brain injury (TBI) from the blast, disorientation from CS gas near the canal (from perforated canisters on the wounded), and the confusion created by outgoing warning shots/fire from several directions. U.K. Forces acknowledged they fired warning shots from two locations in vicinity of the Barron Hotel immediately after the explosion. A Marine with Recon

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Company, 24th MEU observed a suspicious individual immediately before and after the blast. The Marine fired four warning shots over the head of the suspicious individual, who was at the southwest end of the canal, taking a position to observe the Marines' reaction to the attack, and the inner corridor of Abbey Gate.

- (4) The attack was not preventable at the tactical level without degrading. the mission to maximize the number of evacuees. According to those interviewed. the central task was NEO and maximizing the flow of civilian evacuees. Any methods implemented to prevent the attack would have required a significant reduction of evacuee flow or closure of the gate, which would have resulted in mission degradation. Gate closure would also have isolated U.K. forces at the Barron Hotel, greatly increasing risk to force and risk to mission. Reopening the gate and clearing crowds later for the U.K. forces would have created significant delays (specifically to the JTE) risked breach of the gate, and exposed Marines to greater risk. Leaders at the company and battalion level made prudent decisions, multiple times a day, under incredibly dynamic conditions to mitigate the threat and protect the force, without jeopardizing the mission. They lowered the Service Members' profile/posture and sought additional cover when threat reporting increased. Additionally, due to increased threat reporting on 26 August, and prior to the attack, medical assets were surged forward to the Abbey Gate. This included consolidation of Corpsmen behind cover, increased sniper overwatch, and emplacement of additional electronic counter measures. Leaders struck the balance of protecting the force and maximizing the flow of evacuees as best as possible under the circumstances.
- (5) The wounds sustained by the KIA were so catastrophic, none could be saved. Medical providers at multiple echelons stated access to-additional advanced treatment and equipment would not have saved more lives. The capability at HKIA's Role II-E saved several Service Members who otherwise would have succumbed to their wounds. Providers stated the capability at HKIA was the most robust they had experienced in an operational setting. Every Service Member who could have been saved with medical treatment survived due to the medical capability at HKIA.

3. Recommendations.

a. **TBI Screening.** During the course of the investigation, it became apparent Service Members received inconsistent evaluation for concussion and TBI after the attack at Abbey Gate. Since the initial medical evacuation of the wounded, thirteen Service Members have been added to the list of those wounded in action; many for TBI. I therefore recommend forwarding findings and recommendations to all CENTCOM Service Component Commanders for consideration that all Service Members at Abbey Gate during the attack, and present in any blast zone depicted in exhibit 137, slide 7, and be evaluated for TBI.

ACTS-SCK-DO

SUBJECT: Enclosure 7 - Executive Summary for Findings and Recommendation – Attack Against U.S. Forces Conducting Non-combatant Evacuation Operations (NEO) at Hamid Karzai International Airport on 26 August 2021

- b. **Mental Health Evaluation.** A consistent trend during interviews with young Marines were stories involving traumatic injuries and death of children, separation of families at gates, and outright rejection of evacuees culminating in their distraught return to the civilian population outside the gate. During the response to the attack at Abbey Gate, young Marines heroically recovered the wounded and rendered life-saving care. Others carried the bodies of their deceased friends away from the canal. In consideration of the mental and emotional strain placed on these young Marines and other Service Members, I recommend forwarding the findings and recommendations to all CENTCOM Service Component Commanders. Recommend mental health evaluations and treatment options for all personnel executing entry control point operations at Abbey Gate from 17-26 August. Evaluations and treatment options should also be pursued for personnel involved in the medical response to the attack on Abbey Gate on 26 August.
- c. Interagency NEO Doctrine. Many leaders observed planning and execution with interagency partners was difficult, because there were no baseline concepts or shared understanding common to the various entities involved in the execution of NEO. To address this shortcoming, I recommend forwarding this investigation to the Joint Staff for consideration in drafting and publication of interagency doctrine for Non-combatant Evacuation Operations.
- d. **Further Investigation**. During an interview with Platoon Commanders of Golf Company, 2/1 Marines, a Platoon Commander stated a civilian was killed by a flash bang grenade. The investigator did not pursue the line of questioning, because of the group setting and potential for misconduct and a rights advisement. After speaking with my legal advisor, I assessed this line of inquiry was outside my scope to investigate and would incur a significant delay in meeting my timeline and mandate. I recommend forwarding exhibits 84 and 128 to MARCENT for potential investigation into statements made by the Platoon Commander from Golf Company, 2/1 Marines, concerning a possible civilian casualty caused by use of a flash bang grenade.

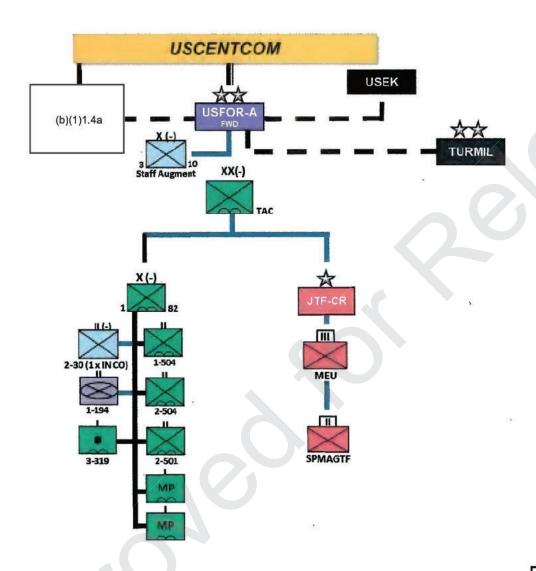
5. The point of contact for this memorandum is the undersigned at (b)(6) or (b)(3) 10 U.S.C. 130b, (b)(6)



6

ACTS-SCK-DO

SUBJECT: Enclosure 7 - Executive Summary for Findings and Recommendation – Attack Against U.S. Forces Conducting Non-combatant Evacuation Operations (NEO) at Hamid Karzai International Airport on 26 August 2021



Version 6.3



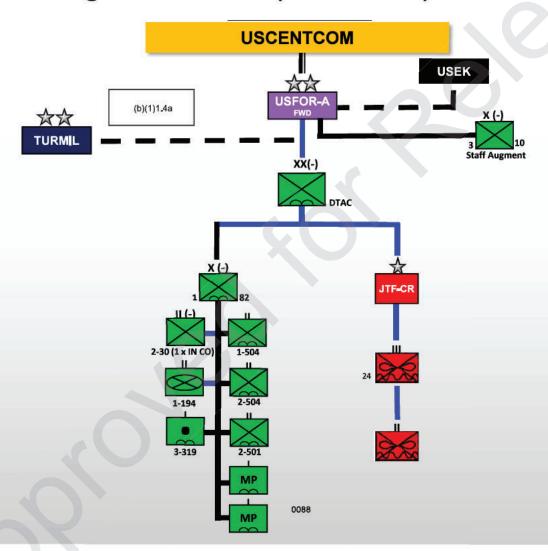


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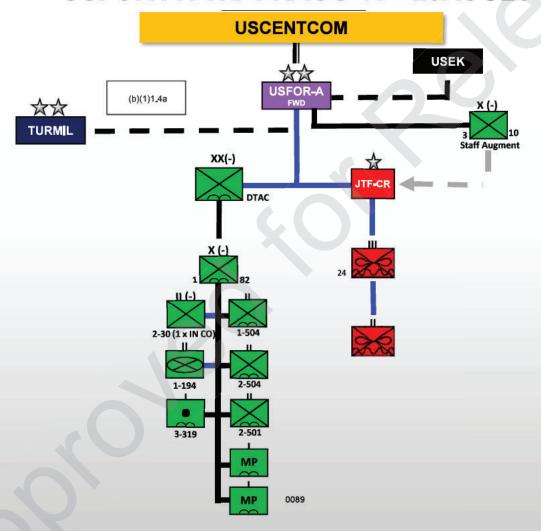
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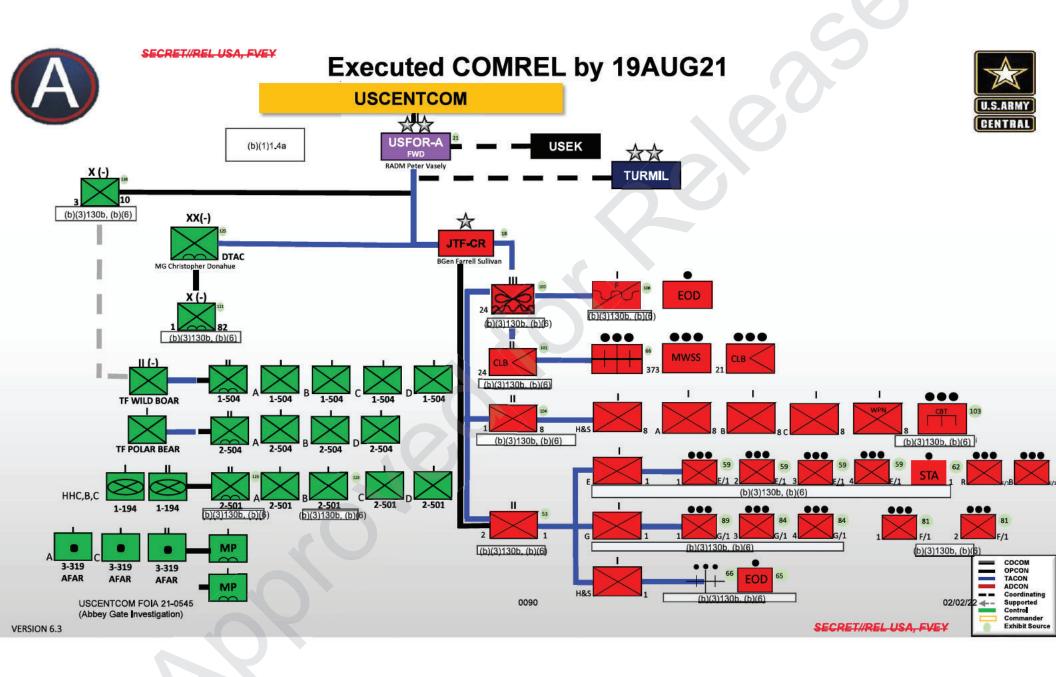


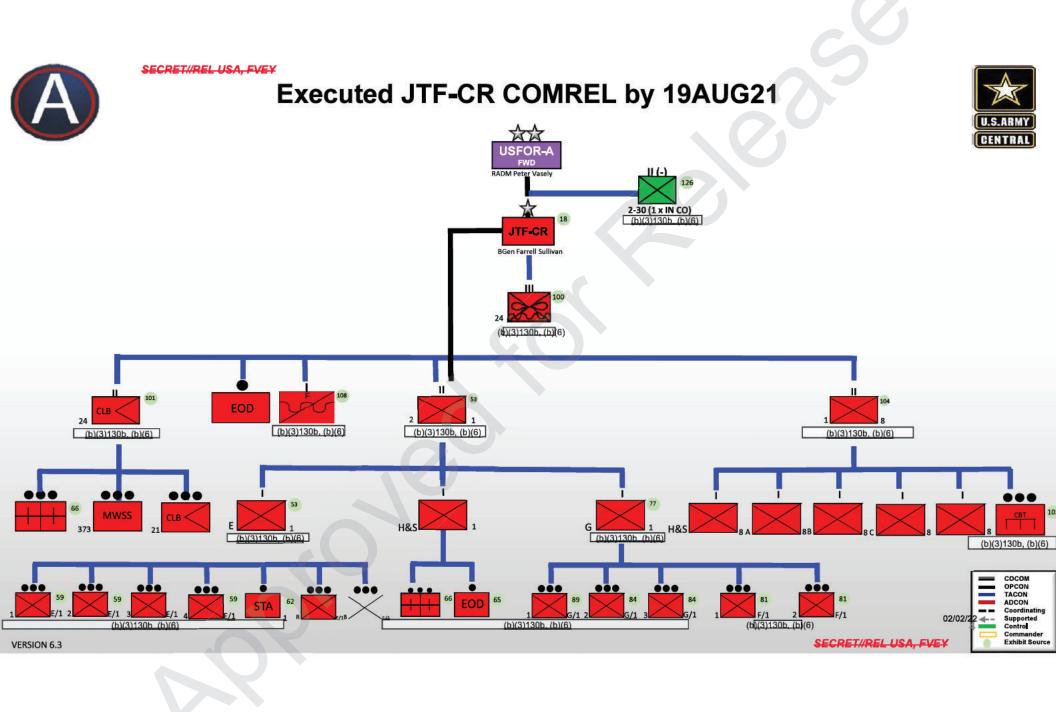


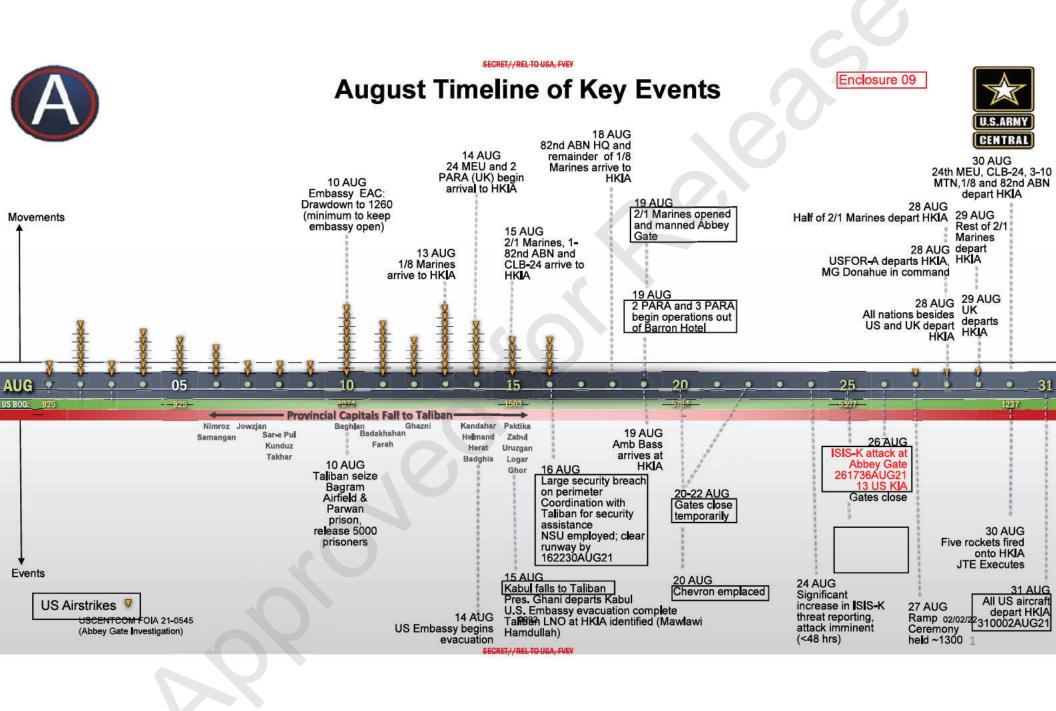
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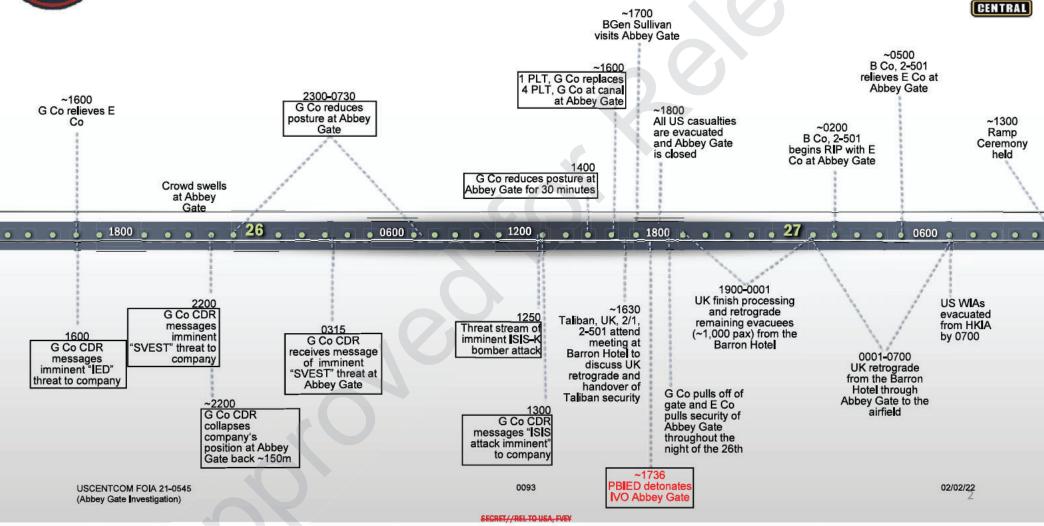




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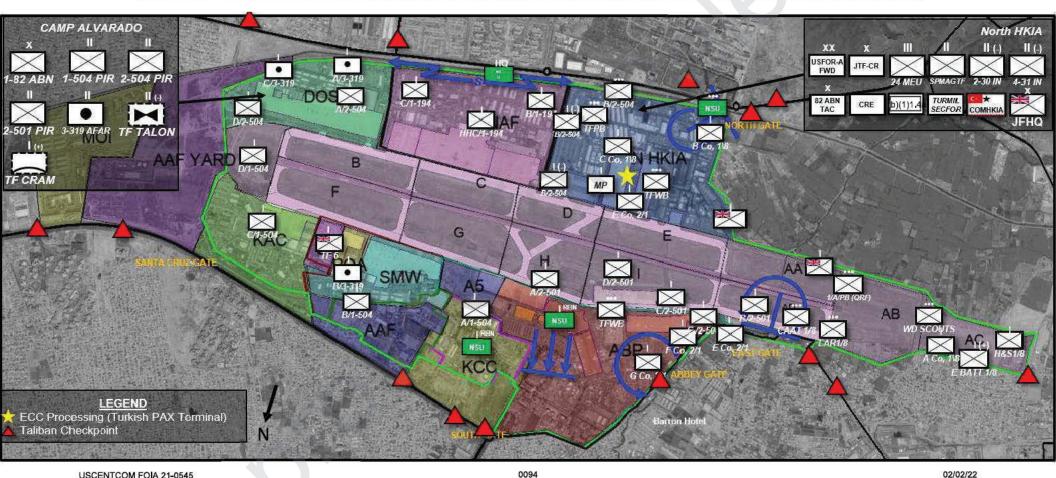
25 - 27 August Timeline of Key Events





Enclosure 10

Unit Locations at HKIA



USCENTCOM FOIA 21-0545 (Abbey Gate Investigation)

02/02/22

Enclosure 11

Hamid Karzai International Airport

Key Locations, Orientation, and Crowd Size and Distance to U.S. and Allied Forces

UNCLASSIFPD - FOU

PURPORSE AND INTENT All Open Source

- 1. First Slide is an example to show the "how" the pictures will be oriented further in the brief. It will identify the key landmarks to orient the reader and important location.
- 2. Next set of slides are for orientation of the airport to the city and surrounding areas. Although many of the pictures are simple Google Map overlaps that are outdated, this will help indicate where certain checkpoints and events took place such as Taliban Checkpoints and the relation to the airfield.
- 3. Later slides involve are accurate for landmarks and orientation, but not a 100% match to the conditions on the ground
- 4. Pictures from days before the incident to show crowd sizes, distance to service-members, and closer in time conditions (such as fence conditions, concertina wire, etc).
- 5. Pictures showing the exact location of the blast including post blast pictures.

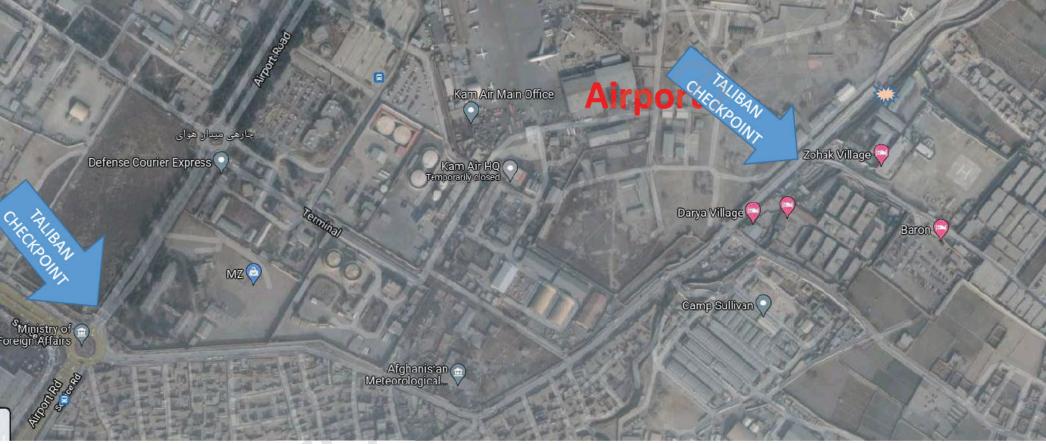






1. Slides shows zoomed in Southern side of airport and roads in/out to the airport and Abbey Gate.



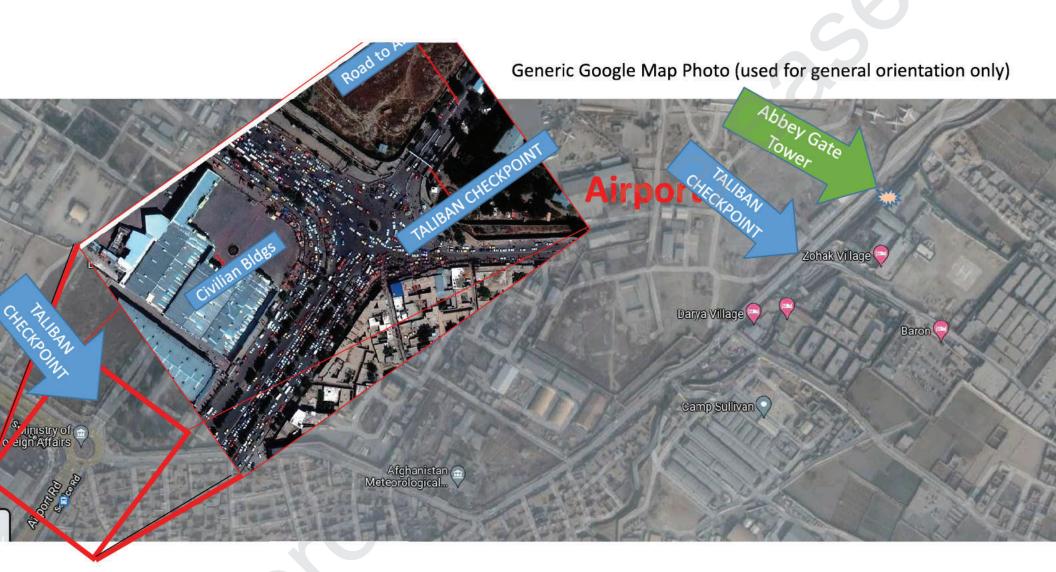


1. Slides shows zoomed in Southern side of airport and roads in/out to the airport and Abbey Gate. To the right, the circles will be used to show examples of Taliban checkpoints and traffic congestion.

Blast Location — Far side of canal (Barron Hotel side in front of Green February) across from Abbey Gate Tower

Unclassified - fouo

02/02/22





Zoom in view moving closer to Abbey Gate

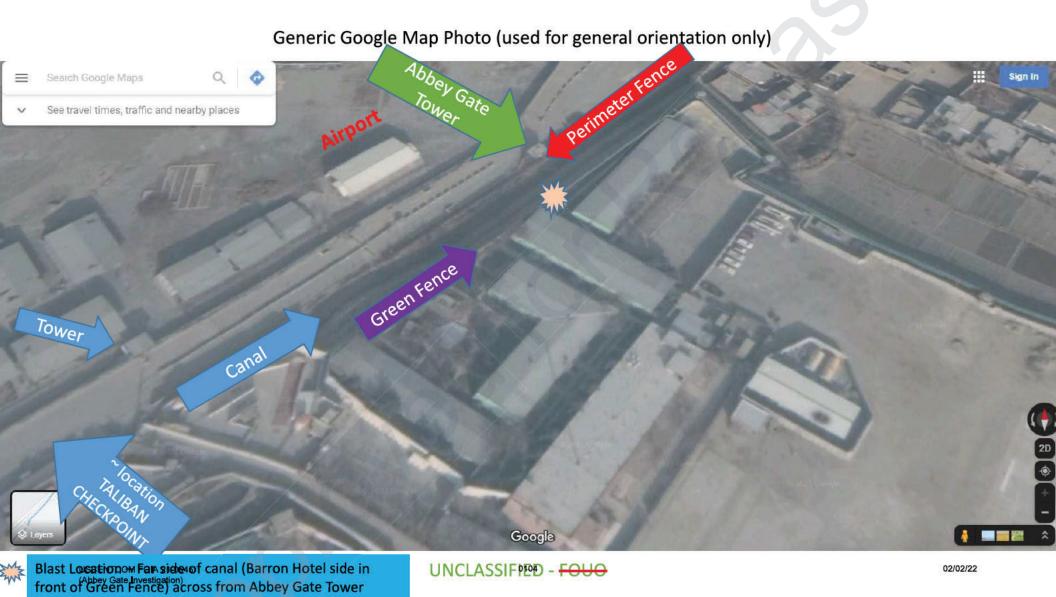


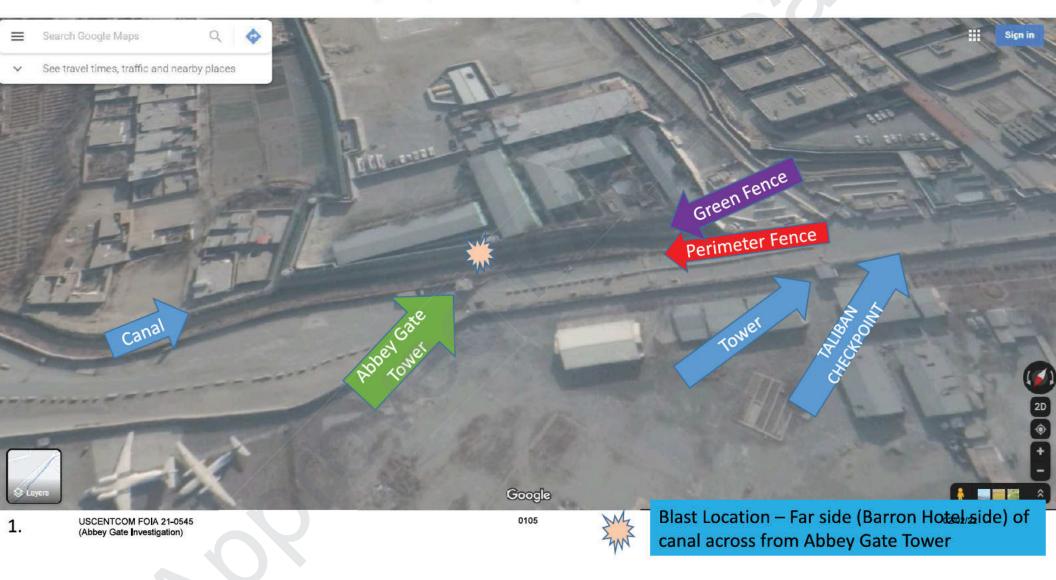




1. Zoomed in overview showing building locations and landmarks









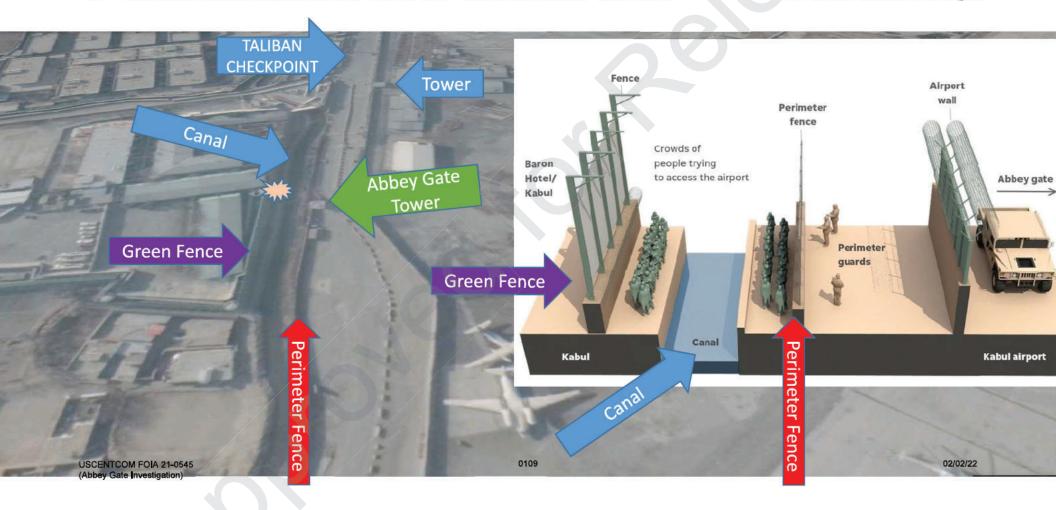


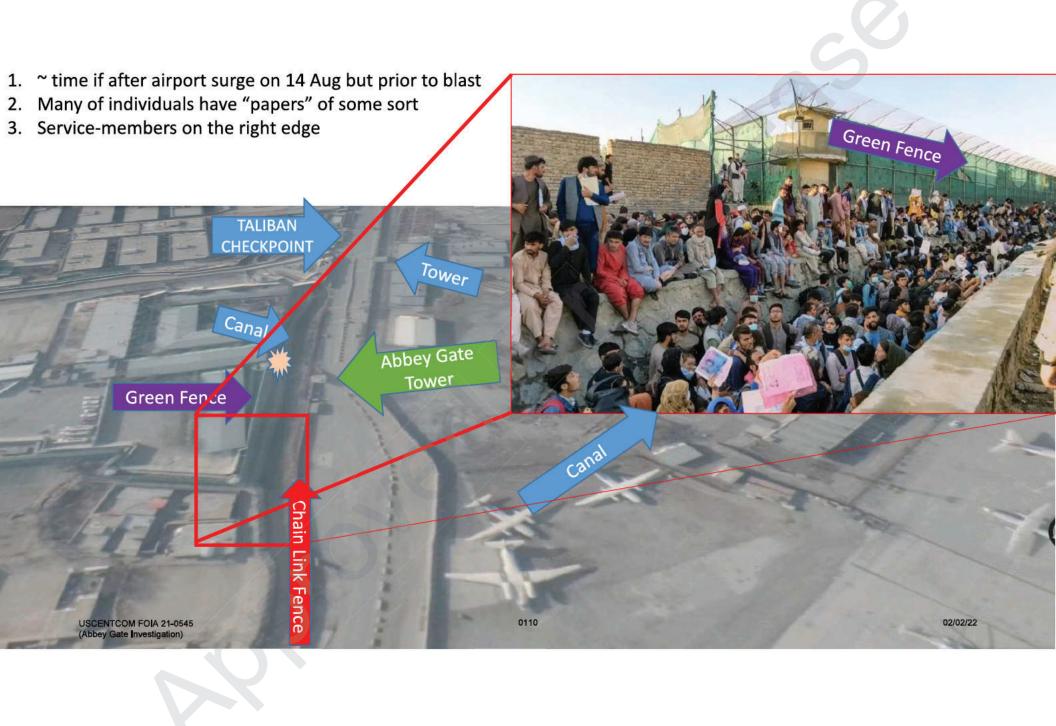
Note crowd sizes coming through cut throughs on the left.

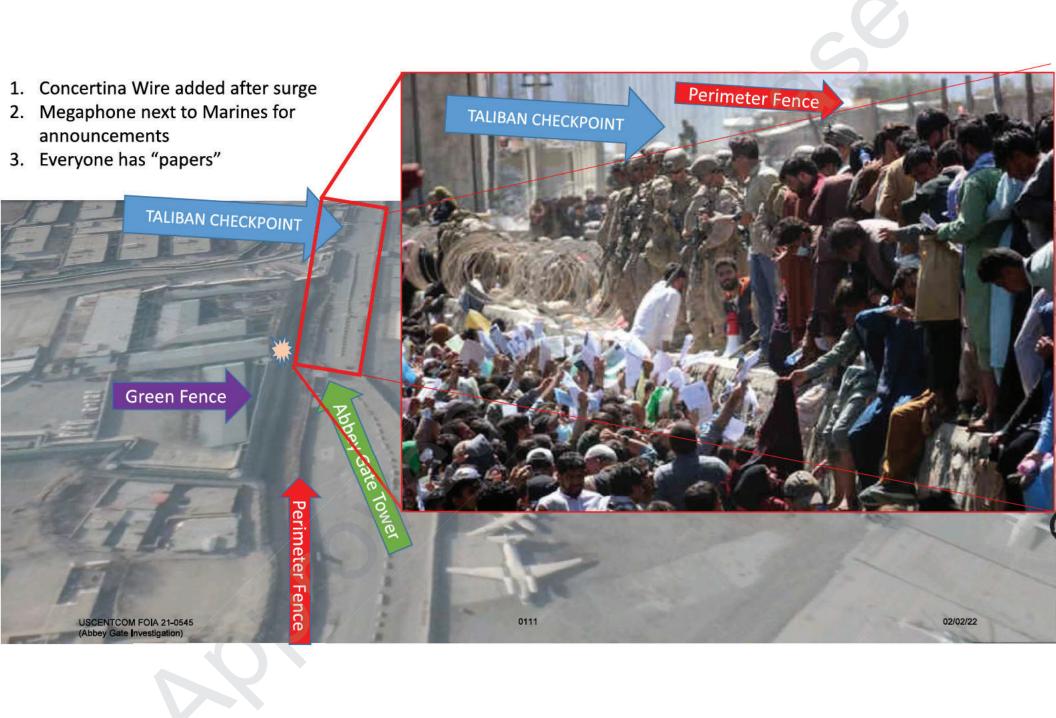
2. Perimeter Fence is solid on the left of the Abbey Gate Tower but either non-existent or chain link to the right

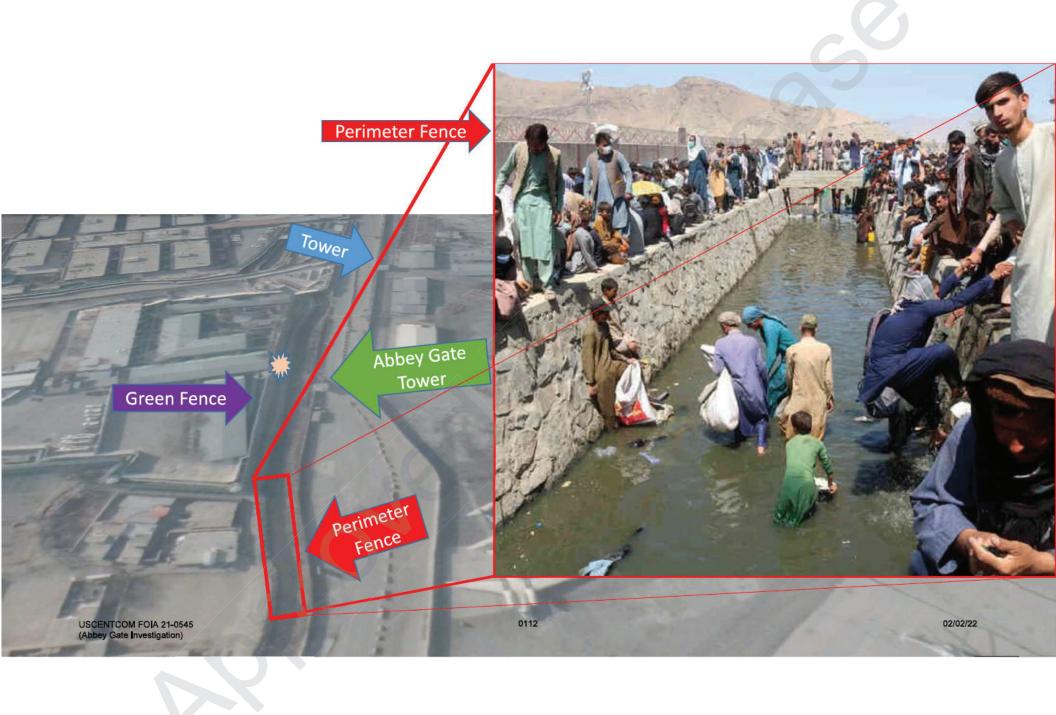


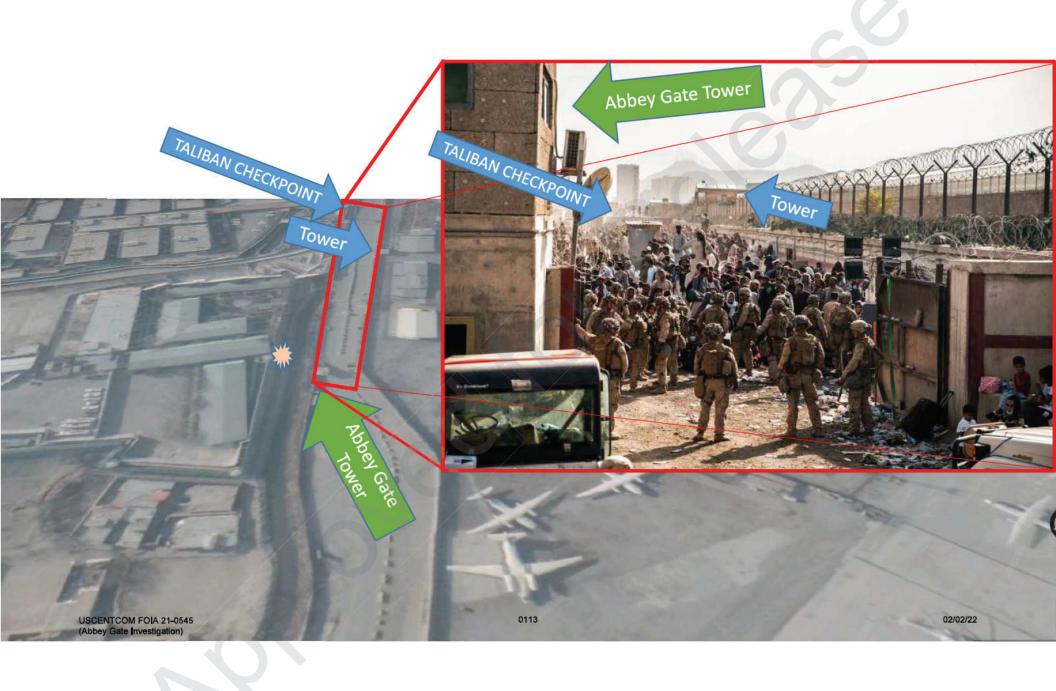
1. Perimeter Fence is solid on the left of the "Tower at Fence," but either non-existent or chain link to the right

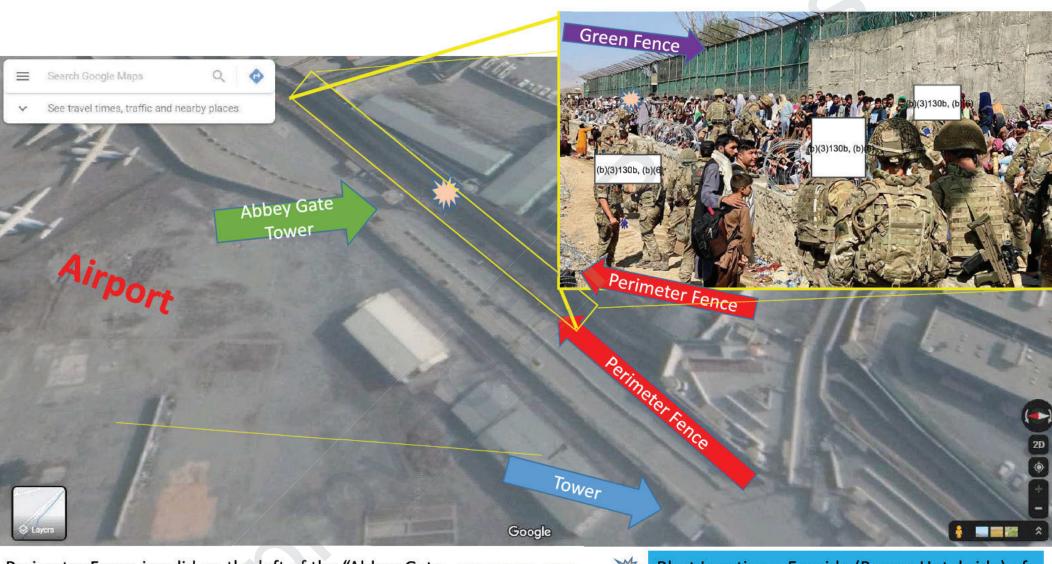








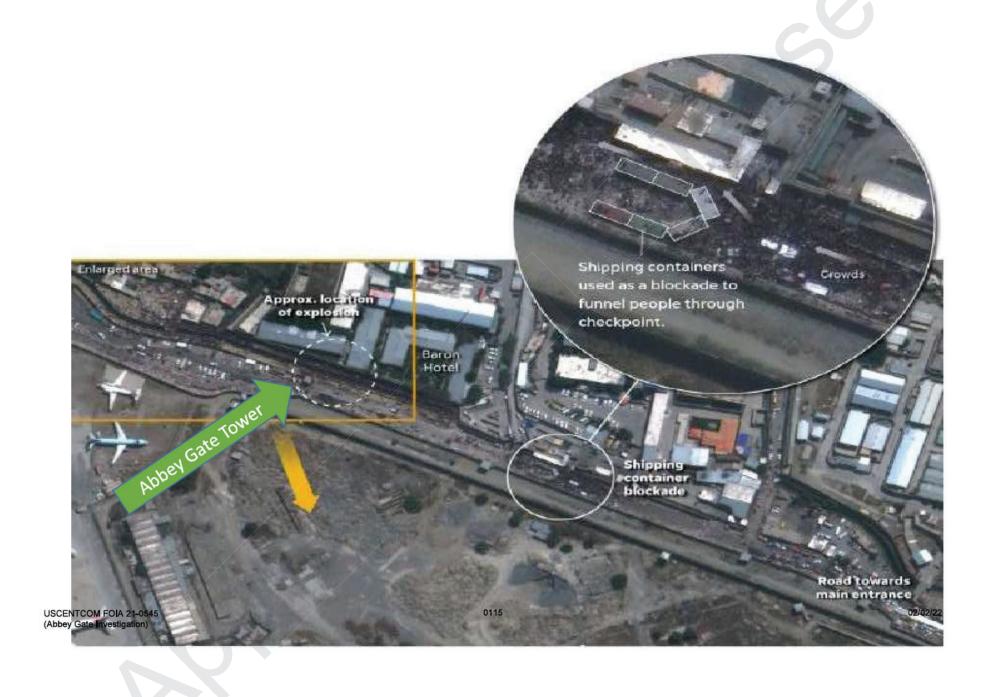




Perimeters Force is solid on the left of the "Abbey Gate UNCLASSIF IN 194- FOUC Tower" but either non-existent or chain link to the right



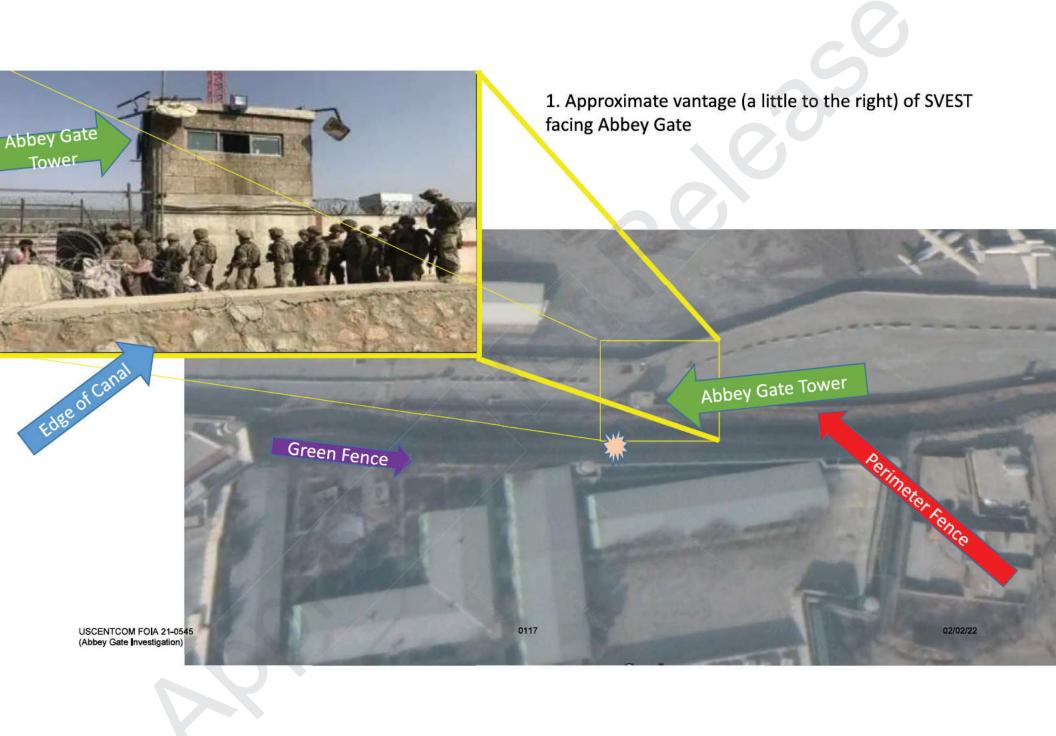
Blast Location – Far side (Barron Hotal side) of canal across from Abbey Gate Tower





USCENTCOM FOIA 21-0545 (Abbey Gate Investigation)

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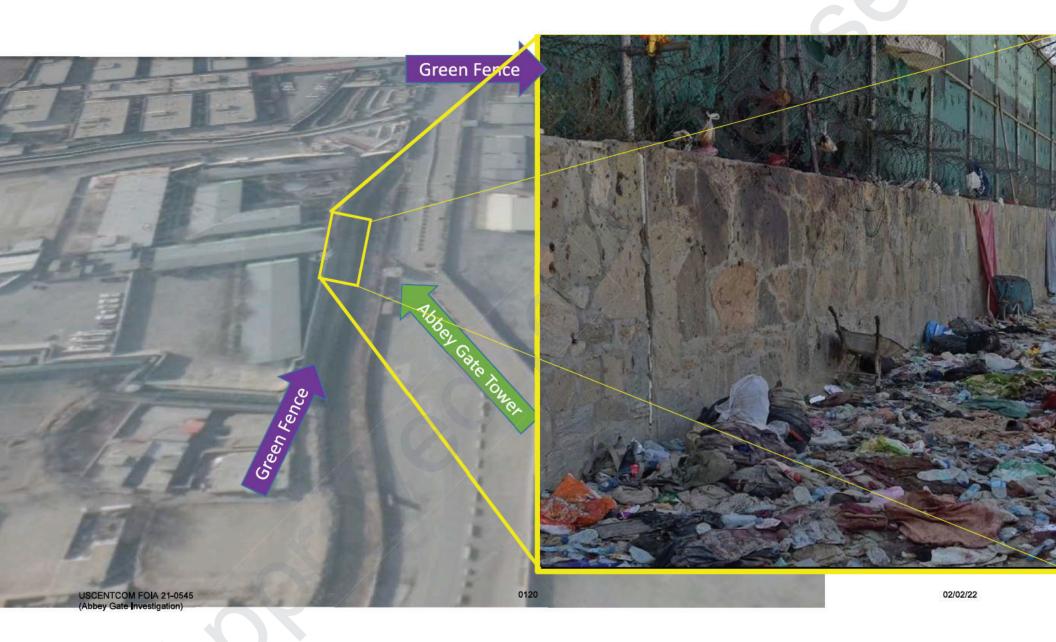






USCENTCOM FOIA 21-0545 (Abbey Gate Investigation)





Page 68 redacted for the following reason:
(b)(1)1.4c

Page 69 redacted for the following reason:
(b)(1)1.4c, (b)(6)

